Non-Executive Report of the:

Licensing Committee

15 March 2018

Classification: Unrestricted

TOWER HAMLETS

Report of: Corporate Director - Governance

Update in relation to Prosecutions and Appeals - Quarters 1-3 2017/2018

Originating Officer(s)	Agnes Adrien- Team Leader- Enforcement & Litigation
Wards affected	All wards

Summary

- 1.1 At its meeting on 4th June 2013, the Licensing Committee requested that regular reports should be prepared for the Licensing Committee giving details of licensing enforcement activity and specifically as to outcomes of prosecutions and appeals.
- 1.2 This report provides details of completed licensing related prosecutions and appeals for Quarter 1-3 2017/2018 (April to June, July to September and October to December 2017).

Recommendations:

The Licensing Committee is recommended to:

1. Consider and comment upon the information provided in the report.

1. <u>REASONS FOR THE DECISIONS</u>

1.1 This report is for the information of the Committee and no specific decisions are required.

2. ALTERNATIVE OPTIONS

2.1 N/A

3. <u>DETAILS OF REPORT</u>

3.1 The London Borough of Tower Hamlets is a Licensing Authority and amongst its functions it is required to ensure compliance with conditions imposed on

- Premises Licences; take action against unlicensed premises; and act as a respondent on Appeals against decisions of the Licensing Sub-committee in respect of applications that come before it.
- 3.2 Where the Licensing Authority takes enforcement action to ensure compliance with conditions etc. then it does so in accordance with the Council's Enforcement Policy. The Enforcement Policy provides that the Council's approach to enforcement is founded on firm but fair regulation, around the principles of:
 - > raising awareness of the law and its requirements
 - proportionality in applying the law and securing compliance
 - > consistency of approach
 - transparency about the actions of the Council and its officers
 - > targeting of enforcement action.
- 3.3 Further, as a Licensing Authority the Council has a duty under section 4 of the Licensing Act 2003 to carry out its Licensing functions with a view to promoting the Licensing Objectives and in carrying out such functions must also have regard to its own statement of licensing policy and the Licensing Guidance issued pursuant to section 182 of the Licensing Act 2003.

Prosecutions

3.4 During Quarter 1 to 3, 2017/2018, prosecutions were concluded as follows:

No	Offences	Outcome
1	Mohammed Shilu Chowdhury – T/A Cost Price 41 Brick Lane	1.06.2017 Quarter 1
	S136(1)(b) Licensing Act 2003 Sale of alcohol outside of licensing hours	Fine £250 Costs £150 Victim Surcharge £30.00
2	Mohammed Salah Ahmed – On the Grill, 88 Roman Road	15.06.2017 – Quarter 1
	Breach of Section 136 (1)(a)Licencing Act 2003. Sale of hot food outside of permitted hours.	Fine: £400.00 Victim Surcharge: £40.00 Costs: £450.00
	E2 (London) – On the Grill, 88 Roman Road (same offence as above)	Similar sentence given as above
3	Zafling Chowdhury -Real Taste 212 Mile End Road E1	22.6.2017
	Breach of S57(3) Licensing Act 2003 Failure to display a summary of the	Fine £400 Costs £30.00

Mohammed Fakrul Islam Breaches of \$136(1)(a) Licensing Act 2003. The sale of hot food outside of licensing hours Fine £200.00 Costs £550.00 Victim Surcharge £30.00 Costs £550.00 Victim Surcharge £30.00 Costs £550.00 Victim Surcharge £30.00 Fine £200.00 Costs £550.00 Victim Surcharge £30.00 Salman Mohammed Daha – Flavas Pizza, 612 Roman Road, E3 Breach of Section 136(1) Licencing Act 2003. Sale of hot foot outside of licensing hours Breach of Section 136(1) Licencing Act 2003. Sale of hot foot outside of licensing hours Costs £675.00 Fine: £440.00 Victim Surcharge: £44.00 Costs: £675.00 Salman Mohammed Daha – Flavas Pizza, 612 Roman Road, E3 Fine: £440.00 Victim Surcharge: £44.00 Costs: £675.00 Costs: £675.00		premises licence or a certified copy of the licence. Breaches of S136(1)(a) Licensing Act 2003. CCTV at the property was not working, there was no registered SIA door supervisor present at the premises and the take away boxes used to serve hot meals did not have the logo and/or address of the shop.	Victim Surcharge £30.00
Breach of Section 136(1)(a) Licencing Act 2003. Salman Mohammed Daha – Flavas Pizza, 612 Roman Road, E3 Breach of Section 136(1) Licencing Act 2003. Sale of hot foot outside of licensing hours Breach of Section 136(1) Licencing Act 2003. Sale of hot foot outside of licensing hours Abdul Aziz - Halal Fried Chicken at 127 Whitechapel Road, E1 1DT Breach of Section 136(1) Licencing Act 2003. Sale of hot foot outside of licensing hours Breach of Section 136(1) Licencing Act 2003. Sale of hot foot outside of licensing hours Prosecution withdrawn. Insufficient evidence to proceed with the case. 10.08.2017 – Quarter 2 Fine: £440.00 Costs: £675.00 Fine: £100.00 Victim Surcharge: £30.00 Costs: £600.00		Breaches of S136(1)(a) Licensing Act 2003. The sale of hot food outside of	Costs £550.00
Pizza, 612 Roman Road, E3 Breach of Section 136(1) Licencing Act 2003. Sale of hot foot outside of licensing hours 6 Abdul Aziz - Halal Fried Chicken at 127 Whitechapel Road, E1 1DT Breach of Section 136(1) Licencing Act 2003. Sale of hot foot outside of licensing hours Fine: £440.00 Costs: £675.00 24.08.2017 - Quarter 2 Fine: £100.00 Victim Surcharge: £30.00 Costs: £600.00	4	Breach of Section 136(1)(a) Licencing	Prosecution withdrawn. Insufficient
Abdul Aziz - Halal Fried Chicken at 127 Whitechapel Road, E1 1DT Breach of Section 136(1) Licencing Act 2003. Sale of hot foot outside of licensing hours 24.08.2017 – Quarter 2 Fine: £100.00 Victim Surcharge: £30.00 Costs: £600.00	5	Pizza, 612 Roman Road, E3 Breach of Section 136(1) Licencing Act 2003. Sale of hot foot outside of	Fine: £440.00 Victim Surcharge: £44.00
I NO DIOSECULIONS III QUALLEI 3	6	Abdul Aziz - Halal Fried Chicken at 127 Whitechapel Road, E1 1DT Breach of Section 136(1) Licencing Act 2003. Sale of hot foot outside of	Fine: £100.00 Victim Surcharge: £30.00

<u>Appeals</u>
During Quarter 1 and 2 of 2018/2017 four appeals were concluded.

The outcome of the appeals are set out as follows:

No	Case Details	Outcome
1	Late Night Levy – Judicial Review	20.06.2017 – Quarter 1
		Judicial Review settled by consent

		order. Late night levy consultation restarted.
2	Flamingos (City Traders London Ltd) – Judicial Review – Misapplication of SEV Policy	10.07.2017 – Quarter 2 Judicial Review settled by consent order. Each party to bear its own costs Claimant's application for judicial review allowed.
3	Flamingos (City Traders London Ltd) – Appeal against decision of Licensing Committee refusing renewal of SEV License	Licensing Appeal settled by Consent Order. Appeal allowed. City Traders Ltd granted renewal of its sexual entertainment licence with additional conditions inserted. Person appointed as the licence holder to manage the premises must have a minimum of 2 years relevant experience in a supervisory or enforcement role within the sexual entertainment industry. The local authority must be notified within 14 days of any new appointments and a CV provided. An independent compliance auditor must be appointed and at least four compliance audits must be carried out each year with copies of the audit records available for inspection on request.
	No Appeals in Quarter 4	104000

4. <u>COMMENTS OF THE CHIEF FINANCE OFFICER</u>

- 4.1 This report describes the Council's licensing enforcement activity and the outcomes of prosecutions and appeals for Quarter 1, 2 and 3 of 2017/18.
- 4.2 The revenue realised from the imposition of costs by the court is received by the Council in order to offset the costs incurred in bringing and defending prosecutions. However, it should be noted that costs are at the discretion of the court and full costs recovery orders may not always be made.

5. **LEGAL COMMENTS**

- 5.1 Any legal implications are addressed in the body of the report.
- 6. ONE TOWER HAMLETS CONSIDERATIONS

- 6.1 Enforcement action that complies with the five principles expressed in the Council's enforcement policy should help to achieve the objectives of equality and personal responsibility inherent in One Tower Hamlets.
- 6.2 The enforcement policy should enhance Council efforts to align its enforcement action with its overall objectives disclosed in the Community Plan and other key documents such as the local area agreement and the Local Development Framework. For example, one of the key Community Plan themes is A Great Place to Live. Within this theme there are objectives such as reducing graffiti and litter. The enforcement policy makes clear the need to target enforcement action towards such perceived problems. At the same time, the enforcement policy should discourage enforcement action that is inconsistent with the Council's objectives.
- 6.3 The exercise of the Council's various enforcement functions consistent with the enforcement policy and its principles should also help achieve the following key Community Plan themes-
- A Safe and Cohesive Community. This means a safer place where feel safer, get on better together and difference is not seen as a threat but a core strength of the borough.
- A Great Place to Live. This reflects the aspiration that Tower Hamlets will be a place where people live in quality affordable housing, located in clean and safe neighbourhoods served by well-connected and easy to access services and community facilities.
- A Prosperous Community. This encompasses the objective that Tower Hamlets will be a place where everyone, regardless of their background and circumstances, has the aspiration and opportunity to achieve their full potential.
- 6.4 An equality analysis was conducted prior to approval of the revised enforcement policy by Cabinet on 3 October 2012. A further equality analysis was done on 16th September 2011 in relation to touting prosecutions. It is recognised that Enforcement action may lead to indirect discrimination in limited circumstances but prior to taking any proceedings, an assessment as to whether the case meets the two stages in the Code for Crown Prosecutors is undertaken so that there is both a realistic prospect of a conviction and that it is in the public interest to prosecute. Further, proceedings are kept under review once initiated.

7. BEST VALUE (BV) IMPLICATIONS

7.1 There are no specific best value implications arising from this noting report

8. SUSTAINABLE ACTION FOR A GREENER ENVIRONMENT

8.1 The enforcement policy seeks to target the Council's enforcement action in accordance with the Community Plan. The Community Plan contains the Council's sustainable community strategy for promoting or improving the economic, social and environmental well-being of Tower Hamlets and

contributing to the achievement of sustainable development in the United Kingdom. To the extent that the enforcement policy aligns enforcement action with the Community Plan it will tend to promote sustainable action for a greener environment. [

9. RISK MANAGEMENT IMPLICATIONS

9.1 Enforcement action carries with it a variety of inherent risks, including the potential for allegations of over- or under-enforcement, discrimination, adverse costs orders and damage to the Council's reputation. It is considered that proper adherence to the Council's policies, the Licensing Objectives, the Council's Statement of Licensing Policy and the section 182 guidance will ensure that risks are properly managed.

10. CRIME AND DISORDER REDUCTION IMPLICATIONS

10.1 One (1) of the four (4) Licensing Objectives is Crime and Disorder and enforcement promotes that Licensing Objective. Enforcement will also play its part in helping to drive down crime and which in turn will reduce fear of crime and ASB levels helping to promote a healthier, happier and more cohesive community. This will have efficiency benefits for adult social care and public health costs by keeping people healthier and more active for longer.

Linked Reports, Appendices and Background Documents

Linked Report

None

Appendices

None

Local Government Act, 1972 Section 100D (As amended)
List of "Background Papers" used in the preparation of this report

None
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